

Office of Title I Academic Support

Districts in Improvement Year 1

Workbook Appendix

March 2009

Developed with assistance from Great Lakes East Comprehensive Assistance Center at Learning Point Associates

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History of the Elementary and Secondary Education Act: Where Does NCLB Fit In?

The first Elementary and Secondary Act (ESEA), established in 1965, has been edited and changed by each president since that time. The historical timeline below outlines the changes in the ESEA to its current status as the No Child Left Behind Act.

Table 1. Federal Historical Timeline: Elementary and Secondary Education Act

1965	Elementary and Secondary Education Act (ESEA) established under President Johnson:
1903	 Includes Title I funding for poor students as the focal point
1070	
1968	ESEA under President Nixon:
	Adds Title VII for Bilingual Education
1969	First National Assessment of Education Progress (NAEP) administered
1970	ESEA under President Nixon:
	Requires that Title I schools receive state and local funding comparable to non-Title I schools
1978	ESEA under President Carter:
	• Allows for Title I funding to be spent "schoolwide" if more than 75% of students are from poverty
1981	ESEA under President Reagan:
	Consolidates many grants into a single block grant
	Reduces ESEA funding
1983	"A Nation at Risk" published by the National Commission on Excellence in Education upon
	request of the U.S. Secretary of Education (serving under President Reagan)
	Concludes that low academic performance of American students is a national problem
1988	Congress creates the National Assessment Governing Board to set NAEP policy
	Districts must assess Title I schools based on standardized tests
1994	ESEA under President Clinton:
	ESEA called Improving America's Schools Act
	Requires states to create standards and align assessments for all students
	Emphasizes and provides for:
	Charter schools
	Educational technology
	 21st Century Grants
	Class-size reduction
2002	ESEA under President Bush:
	ESEA called No Child Left Behind (NCLB) Act
	Built on four pillars:
	 Accountability for results
	 Expanded parental options
	Doing what works based on scientific research
	 Expanded local control; flexibility

History of Special Education: Where Does NCLB Fit In?

At the same time that federal laws regarding "disadvantaged or poor" youth emerged, laws regarding students with disabilities, initially termed as "handicapped," were developed. The laws have a rich history, showing our country's increased understanding of the needs and the capabilities of students (and adults) with special needs.

Table 2. Federal Historical Timeline: Special Education

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1963	Public Law (PL) 88–164 enacted
	Funding for preparing personnel to educate handicapped children
1966	PL 89–10 amended:
	• Includes Title VI, Education for Handicapped Children Act, PL 89–750
	Authorizes funding for children in local education agencies (e.g., schools)
	Disability categories defined as "mentally retarded, hard of hearing, deaf, speech impaired, visually handicapped, seriously emotionally disturbed, crippled, and other health impaired who by reason thereof require special education"
	 Includes amending of PL 89–313 for children in institutions (state-operated and state-supported programs) for the handicapped
	Requires establishment of a bureau of the education and training of the handicapped within the U.S. Office of Education
1975	PL 94–142, Education of All Handicapped Children Act enacted
	Mandates a free, appropriate education
	• Requires services for children with disabilities ages 6–17
1986	PL 99–457 amended the Education of All Handicapped Children Act
	• Extends ages of services to children with disabilities to ages 3–21
	Mandates family-focused intervention for preschoolers
1990	Americans with Disabilities Act (ADA) enacted
	Requires accommodations in public services, transportation, and telecommunications
	Adds "AIDS" to list of disabilities
1990	Individuals with Disabilities Education Act enacted
	• Expands 1975 Act, PL 94–142
	Adds "autism" and "traumatic brain injury" to list of disabilities
	Mandates bilingual education for children with disabilities
	Increases confidentiality and due process procedures
1992	Adopts name of "IDEA" for former amendments
	Requires development of Individual Family Service Plan (IFSP) rather than Individual Education Plan (IEP) for preschoolers and their families
2004	IDEA is amended.
	• Is now called the Individuals with Disabilities Education Improvement Act. Is referred to as IDEA '04.
	• Incorporates the concept of response to intervention, brings forth the essential components of reading instruction, requires the use of evidence-based strategies, and strengthens transition requirements.

Table 3. State of Indiana Historical Timeline

1844	Establishes a state residential school for children who are deaf		
1847	Establishes a second residential school for children who are blind		
1897	Indianapolis Public School establishes the first program for "disturbed and delinquent adolescent boys"		
1947	 Chapter 276, Acts of 1947 enacted: Establishes the Division of Special Education within the Department of Public Instruction Includes provision: "To make with the approval of the State Board of Education, rules and regulations governing the curriculum and instruction, including licensing of personnel in the field of education, as provided by law" 		
1948	Rule S–1 adopted: • Established the Division of Special Education in Indiana		
1969	 Chapter 396 adopted: Requires public schools to provide programs for all eligible school-age handicapped children residing within their school boundaries beginning with 1973–74 school year Requires school corporations, individually or jointly with other corporations, to submit comprehensive plan to serve the handicapped by July 1, 1971 Creates a seven-person State Advisory Council Provides authority to public schools for operation of programs for all handicapped children, beginning at age three years and for children who were deaf beginning at age six months 		
1992	Article 7 approved: • By the State Board of Education in August 1991. In December 1991, the Governor signed the new Rule into law, effective January 8, 1992		
2002	• Revision of Article 7		
2008	Revision of Article 7		
2009	Proposed Revision of Article 7 (to comply with amendments to IDEA 2004)		

Research and Literature Review: High-Poverty, High-Performing School Districts

Reviewing the literature and research regarding district improvement is the critical first step in creating a plan to improve student achievement. District and school leaders need to answer the question, "What is it that successful districts do that results in major gains in student learning? What are the strategies of high poverty, high-performing districts?" To assist districts in answering these questions to develop viable improvement plans, the Indiana Department of Education (IDOE), Office of Title I Academic Support provides the following summary of the research and best practices literature in this area. The results fall into six categories that are consistently seen in districts that dramatically improve student achievement.

District and school leaders should consider the findings below in developing district improvement/action plans. This should be followed by a process or system to ensure that all actions are consistently implemented in all schools across the district. As you read the summaries, evaluate how your district measures up to the descriptions and what evidence is available to support the evaluation.

- 1. A clear vision focused on student achievement. High-performing districts and schools maintain a clear vision, an unwavering focus on student achievement, and a deeply ingrained belief that all students can achieve to high expectations (Skrla, Scheurich, Johnson, Hogan, Koschoreck, & Smith, 2000). They develop clear goals, shared by the schools and district, tied to measures of improvement (Datnow & Stringfield, 2000). High-performing districts assume responsibility for the success of all district schools and build capacity and promote strategic and coherent planning (O'Day & Bitter, 2003). They develop a shared vision among stakeholders, especially the school board and superintendent, on the goals and strategies of their reform efforts (Snipes, Doolittle, & Herlihy, 2002).
- 2. Instructional leadership focused on student and teacher learning. The leaders of high-performing districts regard improving student achievement as their top or even their sole focus (Elmore, 2000; McLaughlin & Talbert, 2003; Skrla et al., 2000). Leaders in high-achieving districts establish a systemwide approach to improving instruction and make decisions based on data, not instinct (Togneri & Anderson, 2003). District leaders ensure that each school has an equitable distribution of competent teachers; select and support principals who know how to establish a collaborative, instructionally focused school environment; and provide schools with high-quality expertise that is part of consistent, intensive professional development (Lewis, 2001).
- 3. Data that are useful and reliable and that guide and monitor instruction and progress. The collection and regular use of data is the lifeblood of high-performing districts (Annenberg Institute for School Reform, 2002). These districts develop and maintain data systems that constructively monitor the performance of students, classrooms, schools, the district, and community partners (McLaughlin & Talbert, 2003). Data are disaggregated by student subgroup to promote equity-driven planning and decision making (McLaughlin & Talbert, 2003; National Center for Educational Accountability, n.d.; Skrla et al., 2000). High-performing districts make data usable and useful by supporting master teachers and coaches to help analyze data and disseminate the results to teachers (Togneri & Anderson, 2003).

- 4. Curriculum, instruction, and assessment aligned with high standards. High-performing districts develop and implement a coherent, cohesive districtwide curriculum aligned with high academic standards (Mass Insight Education, 2001). District leaders empower and support building-level leaders to use a vertically integrated curriculum to drive student and teacher learning (Mass Insight Education, 2004). Teachers are supported to use formative assessments for ongoing decisions about what and how to teach (National Center for Educational Accountability, n.d.).
- **5.** Professional development that promotes and extends effective curriculum and learning. High-performing districts foster the belief that all adults—including everyone working in the system—can learn and provide opportunities for such learning to occur (New American Schools, 2003; McLaughlin & Talbert, 2003). Teachers are supported with high-quality professional development that is intensive, sustained, content-focused, aligned with state academic standards, and regularly evaluated for effects on teacher and student learning (Garet, Porter, Desimone, Birman, & Yoon, 2001; Loucks-Horsley, Hewson, Love, & Stiles, 1998; Supovitz, 2001). High-quality professional development also is based on a carefully constructed and empirically validated theory of teacher learning and change (Ball & Cohen, 1999; Sprinthall, Reiman, & Thies-Sprinthall, 1996). Effective professional development is focused on the deeper issues of curriculum and learning, rather than on a "patchwork of opportunities—formal and informal, mandatory and voluntary, serendipitous and planned" (Wilson & Berne, 1999, p. 174).
- 6. Parents, families, and communities are actively involved in supporting their child's learning. High-performing districts and schools engage parents in establishing high expectations for student success and achievement (Catsambis, 2001; Jeynes, 2003; Trusty, Plata, & Salazar, 2003). Effective communication between the district (school) and parents provides parents with the information they need to support their child's learning and success (Cooper, Jackson, Nye, & Lindsay, 2001). When families of diverse backgrounds are involved at the school level, teachers become more aware of cultural and community issues and, in turn, reach out to parents in meaningful and effective ways (Domina, 2005; Marschall, 2006).

District Self-Assessment Rubrics

General Principles of Improvement	Arizona Standards and Rubrics for School Improvement (2005)	Just for the Kids (NCEA) Best Practices Framework (n.d.)	Michigan School Improvement Framework (n.d.)	Wisconsin Characteristics of Successful Districts (2006)
Vision, School, Culture	 School culture Climate Communication			 Vision Values Culture
Leadership	School and district leadership	Staff selection, leadership, and capacity building	Instructional leadershipShared leadershipOperational and resource management	LeadershipGovernance
Data-Driven Decision Making	Classroom and school assessment	 Monitoring Compilation, analysis, use of data	Data managementInformation management	Decision-makingAccountability
Curriculum, Instruction, Assessment	Curriculum, instruction, professional development	Instructional programs, practices, and arrangements	 Curriculum Instruction Assessment	Curriculum Instruction
Professional Development			Personnel qualificationsProfessional learning	 Professional development Staff quality
Parent-Community Involvement			Parent/family involvementCommunity involvement	

References for Self-Assessment Rubrics

- Arizona Department of Education. (2005). *Standards and rubrics for school improvement*. Phoenix, AZ: Author. Retrieved March 11, 2008, from http://www.ade.az.gov/schooleffectiveness/STDSRUBRIC.pdf
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- Wisconsin Department of Public Instruction. (2006). *Characteristics of successful districts*. Madison, WI: Author. Retrieved March 11, 2008, from http://dpi.state.wi.us/ssos/pdf/characteristics.pdf

Questions to Ask About Student Subgroups

Students With Disabilities

If the student group not meeting adequate yearly progress (AYP) is Special Education:

- 1. What are the numbers or percentages of students enrolled in special education by disability category, age or grade level, gender, ethnicity, or educational placement?
- 2. What are the numbers or percentages of students in "regular class" (80 percent or more of the day), in "resource room" (40 to 79 percent of the day), and in "separate class?"
- 3. What are the numbers or percentages of students returned to general education by disability category, age or grade level, gender, ethnicity, or educational placement?
- 4. What are the rates for suspension, expulsion, drop-out, or graduation by disability category, age or grade level, gender, ethnicity, or educational placement?

Black

If the student group not meeting AYP is Black:

- 1. Are the students in the subgroup black generally the same students as in the free or reduced-price lunch subgroup?
- 2. What is the percentage of black students in the district compared to the percentage enrolled in special education?
- 3. How do the scores and achievement levels of black students change as they advance through the grades?
- 4. Are there significant increases or decreases at certain grade levels?
- 5. Do such patterns occur for males and females?
- 6. Do the patterns occur regardless of the elementary school attended or of the middle school attended?
- 7. What support systems are in place for this specific subgroup, and what is the rate of use by the students?
- 8. How do the supports vary across schools and grade levels?
- 9. What evidence is there that the supports are effective in increasing student attendance, engagement, or achievement?

Free/Reduced-Price Lunch

If the student group not meeting AYP is Free or Reduced-Price Lunch:

- 1. What are the percentages of students identified as qualified for free or reduced-price lunch by race or ethnicity, by LEP, by gender, and by disabilities?
- 2. What are the percentages by grade levels?

- 3. What are the percentages by specific schools and by the corresponding middle and high schools into which they feed?
- 4. How do students' scores and achievement levels for this subgroup change as they advance through the grades?
- 5. Are there significant increases or decreases at certain grade levels?
- 6. Do such patterns occur for students who qualify for free or reduced-price lunch and for students who do not qualify for free or reduced-price lunch?
- 7. What support systems are in place for this specific subgroup, and what is the rate of use by the students?
- 8. How do the supports vary across schools and grade levels?
- 9. What evidence is there that the supports are effective in increasing student attendance, engagement, or achievement?
- 10. What supports are in place for teachers of students from this subgroup?

Limited English Proficient

Consider not only those students who are officially designated as LEP but the subgroup Hispanic as well. It is important to investigate the services and supports that Hispanic students receive after exiting from LEP programs.

If the student group not meeting AYP is LEP (or any ethnic group of students who have not yet mastered academic English):

- 1. What percentage of students in the district is of a group other than black or white?
- 2. What percentage of students receive English language services?
- 3. Are the students in the LEP subgroup generally the same students as in the free or reduced-price lunch subgroup?
- 4. What percentage of LEP students arrive with no prior educational experience and are older than the age of 10?
- 5. What support services are available for LEP students and other students who are proficient in social English but not academic English?
- 6. What services exist to support classroom teachers of students who are not yet academically fluent in English?
- 7. Are the teacher supports available at all grade levels?
- 8. What evidence is there that the supports are effective in increasing student attendance, engagement, or achievement in the learning of English and in the learning of the content knowledge?

Websites of Research and Best Practices for Student Subgroups

The websites listed in Tables 4–8 contain various levels of research and best practices and, thus, the user maintains the responsibility to determine a study's rigor, reliability, and validity, and its appropriateness for a specific student or teacher population.

Table 4. The National Content Centers

Organization	Website	Information From Their Websites
The National High School Center	http://www.better highschools.org	• "The National High School Center is a central source of information and expertise on <u>high</u> school improvement issues for the regional comprehensive centers
		The Center identifies effective programs and tools, offers user-friendly products and provides high-quality technical assistance to support the use of research-based approaches within high school learning communities."
The Assessment and	http://www.aacompcent	• "The AACC implements, evaluates, and improves assessment and accountability systems
Accountability Comprehensive Center	er.org	provide resources in the following targeted areas: Special Populations; English Language Learners; Data Systems; Accountability Models; High School Assessment."
The Center on Innovation and	http://www.centerii.org/	• "The Center provides technical assistance for regional comprehensive centers in conjunction with their work with state departments of education and related agencies.
Improvement		 Current technical assistance projects include: <u>Restructuring</u>, <u>State Evaluation of SES</u> <u>Providers</u>, <u>SES Outreach to Parents</u>, <u>Statewide Systems of Support</u>, <u>Solution Finding</u>, and the <u>Institute for School Improvement and Education Options</u>."
The Center on Instruction	http://www.centeroninst ruction.org/	• " a cutting-edge collection of <u>scientifically based research and information on K-12 instruction in</u> reading, math, science, <u>special education</u> , and <u>English language learning</u> ."
The National Comprehensive Center for Teacher Quality	http://www.ncctq.org/	• "NCCTQ is a national resource for strengthening the quality of teaching—especially in high-poverty, low-performing, and hard-to-staff schools."
The National Center on Response to Intervention	http://www.rti4success.	"The Center's mission is to provide technical assistance to states and districts and building the capacity of states to assist districts in implementing proven models for RTI/EIS."

Note: The content centers are federally funded under NCLB. Their work is topical yet also crosses the various groups of students as identified in NCLB.

Table 5. Federally Funded Databases

Database	Website	Information From Their Websites
What Works Clearinghouse	http://www.w-w-c.org/	 "The What Works Clearinghouse (WWC) collects, screens, and identifies studies of effectiveness of educational interventions (programs, products, practices, and policies). Current topics include: beginning reading, character education, dropout prevention, early childhood education, elementary school math, English language learners, and middle school math."
ERIC (Educational Resources Information Center)	http://www.eric.ed.gov/	• "ERIC provides free access to more than 1.2 million bibliographic records of journal articles and other education-related materials and, if available, includes links to full text. ERIC is sponsored by the U.S. Department of Education, Institute of Education Sciences (IES)."

Table 6. Sources for Closing the Achievement Gap

Organization	Website	Information From Their Websites
The National Center for Culturally Responsive Educational Systems	http://www.nccrest.org/	"NCCREST provides technical assistance and professional development to <u>close the</u> <u>achievement gap</u> between students from culturally and linguistically diverse backgrounds and their peers, and reduce <u>inappropriate referrals to special education</u>
		• The project targets improvements in <u>culturally responsive practices</u> , <u>early intervention</u> , <u>literacy</u> , <u>and positive behavioral supports</u> ."
The Minority Student Achievement Network	http://www.msanetwork. org/research. asp	 "MSAN is a national coalition of multiracial, relatively affluent suburban school districts that have come together to study the disparity in achievement between white students and students of color through intensive research. The Network was established to discover, develop, and implement the means to ensure high academic achievement of minority students."

Table 7. Sources for English Language Learners—Limited English Proficient

Organization	Website	Information From Their Websites
National Clearinghouse for English Language Acquisition	http://www.ncela gwu.edu/	"NCELA supports the Office of English Language Acquisition, Language Enhancement, and Academic Achievement for Limited English Proficient Students (OELA) in its mission to respond to Title III educational needs, and implement NCLB as it applies to English language learners.
		It collects, analyzes, synthesizes, and disseminates information about <u>language instruction</u> <u>educational programs for limited English proficient children</u> , and related programs."
Center for Applied Linguistics	www.cal.org	"CAL is a private, nonprofit organization working to improve communication through better understanding of language and culturebilingual education, English as a second language, literacy, foreign language education, dialect studies, language policy, refugee orientation, and the education of linguistically and culturally diverse adults and children.
		CAL's experienced staff of researchers and educators conduct research, design and develop instructional materials and language tests, provide technical assistance and professional development, conduct needs assessments and program evaluations, and disseminate information and resources related to language and culture."
Teachers of English to Speakers of Other	http://www.tesol.org/	• "Teachers of English to speakers of other languages (TESOL) refers to the field itself as well as the professional association.
Languages		Its mission is to ensure excellence in <u>English language teaching</u> to speakers of other languages. TESOL values professionalism in language education; individual language rights; accessible, high quality education; collaboration in a global community; <u>interaction of research and reflective practice for educational improvement</u> ; and respect for diversity and multiculturalism."
Indiana Department of Education—Office of English Language Learning and Migrant Education	http://www.doe.state.in.us/ lmmp/	See website for links to specific information regarding Indiana.

Table 8. Sources for Students With Disabilities—Special Education

Organization	Website	Information From Their Websites
National Dissemination Center for Children with Disabilities	http://nichcy.org/	"NICHCY serves the nation as a central source of information on: <u>disabilities in infants</u> , <u>toddlers</u> , <u>children</u> , <u>and youth</u> ; IDEA; No Child Left Behind (as it relates to children with disabilities); <u>and research-based information on effective educational practices.</u> "
The Access Center	http://www.k8access center.org/index.php	"The Access Center is a national technical assistance (TA) center funded by the U.S. Department of Education's Office of Special Education Programs.
		Our mission is to improve educational outcomes for elementary and middle school students with disabilities."
Regional Resource and Federal Centers (RRFC)	http://www.rrfcnet work.org	• "The RRFC Network is made up of the six Regional Resource Centers for Special Education (RRC) and the Federal Resource Center (FRC).
Network		• to assist state agencies in the <u>systemic improvement of education programs, practices,</u> and policies that affect children and youth with disabilities.
		These centers offer consultation, information services, technical assistance, training, and product development."
The National Center on Student Progress Monitoring	http://www.student progress.org/	" a national technical assistance and dissemination center dedicated to the <u>implementation of scientifically based student progress monitoring</u> [as related to students with disabilities]
		• to provide technical assistance to states and districts and disseminate information about progress monitoring practices proven to work in different academic content areas (Gr. K–5)."
Council for Exceptional Children	http://www.cec.sped.org/	"CEC is the largest international professional organization dedicated to improving educational outcomes for individuals with exceptionalities, students with disabilities, and/or the gifted.
		CEC advocates for appropriate governmental policies, sets professional standards, provides continual professional development, advocates for newly and historically underserved individuals with exceptionalities, and helps professionals obtain conditions and resources necessary for effective professional practice."

Benefits of an Aligned, Rigorous Curriculum

- Benefit: Agreement on the skills and increased rigor. Designing a new curriculum requires teachers to map or write down what they are teaching and then share that information with the other teachers in their grade level. These skills then are shared with the teachers in the grades before and after them (e.g., sixth-grade teachers meet with fifth- and seventh-grade teachers). Teachers examine the level of cognitive demand required in the skills to create challenging expectations from one grade to the next, with the end result being a rigorous and engaging curriculum.
- Benefit: Sharing of formative assessments that inform teaching. By definition, "curriculum" focuses on daily and weekly classroom assessments—formative assessments—as opposed to end-of-the-semester, year-end, or state-mandated, standardized assessments. Formative assessments acknowledge students' various preferences for demonstrating their knowledge through the use of such activities as oral presentations, projects, demonstrations, and team presentations, as well as traditional quizzes and tests. The results allow teachers to determine the specific task or piece of the problem that a student has not yet grasped and to respond with appropriate supplemental activities and instruction.
- Benefit: Sharing of instructional practices that work. As teachers share what they teach, the conversation naturally often turns to how they teach it. They learn of others' ways to present the information, to value different learning styles, and to differentiate instruction. Collaborative team discussions provide a nonthreatening yet informative process for sharing instructional practices and for adopting those that are working well for specific learners.
- Benefit: Alignment among the skills described in the curriculum, the state standards, and the state assessments. Designing the curriculum provides a systematic process for teachers to interpret each state standard and then create a set of skills that underlie that standard, which all teachers agree to teach. In this manner, the skills correspond to or are aligned with the state standards. Most states attempt to determine that their state standards are aligned to their statewide assessments. If the state assessments are aligned to or match the state standards, then the skills outlined in the newly designed curriculum also will align to the state assessments. This three-way alignment increases the probability that students will perform well on statewide assessments.
- **Benefit: Continuity for students who transfer.** Student mobility is a concern of many districts, especially those in urban areas. When a district-level curriculum exists, with agreed-upon timelines for teaching content and skills, students who transfer between schools are guaranteed exposure to all of the standards for their grade level.

Summary

Although designing a new curriculum is not a simple process and requires hours of teachers' and principals' professional development time, the advantages for both teachers and students are extensive and greatly increase the likelihood of improved student achievement.

Teachers have the opportunity to:

- Determine the skills that are inherent in the standards and, therefore, that need to be taught.
- Incrementally evaluate their students' learning through formative assessments.
- Plan and alter their teaching based on students' learning needs based on the formative assessments.
- Share with each other those instructional practices that have proven successful with specific students.
- Create a curriculum of increasing cognitive difficulty and demand, and that reflects high expectations for all students.
- Provide academic continuity for students who move from school to school.

Students benefit from:

- An organized, hierarchical, and spiral approach to learning.
- Being well prepared in the previous grade level for the tasks at the next grade level.
- Teachers who understand their learning needs and respond to those needs by individualizing instruction.
- A rigorous curriculum that increases their engagement, interest, and motivation.
- Learning skills that are consistently taught and expected from one school to the next.
- Increased performance on state assessments because the curriculum, standards, and assessments are aligned.

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